

Message Text

PAGE 01 NATO 05521 152041Z

70

ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 INRE-00 NSCE-00 SSO-00 USIE-00

CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

RSC-01 PRS-01 SPC-03 SS-20 ACDA-19 IO-14 NEA-10

TRSE-00 SAJ-01 OIC-04 AEC-11 OMB-01 DRC-01 /149 W

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O P 151950Z NOV 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2709

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY VIENNA PRIORITY

USNMR SHAPE

AMEMBASSY BONN

AMEMBASSY LONDON

S E C R E T USNATO 5521

E.O. 11652: GDS, 12-31-81

TAGS: PARM, NATO

SUBJ: MBFR: NOVEMBER 15 SPC DISCUSSION OF ASSOCIATED MEASURES

VIENNA FOR USDEL MBFR

SUMMARY: SPC PREPARED REPORT TO NAC (TEXT BELOW) ON HANDLING "ASSOCIATED MEASURES" (STABILIZATION MEASURES, VERIFICATION AND NON-CIRCUMVENTION) IN ALLIED FRAMEWORK PROPOSAL, WHICH CONFORMS CLOSELY TO HANDLING OF THESE MEASURES IN DRAFT WHICH U.S. TABLED IN AD HOC GROUP (STATE 223835). MISSION BELIEVES THIS REPORT WILL FACILITATE RAPID COUNCIL DECISION ON AHG DRAFT FRAMEWORK PROPOSAL WHEN IT IS SUBMITTED TO NAC FOR APPROVAL. COUNCIL WILL MEET ON THIS REPORT ON NOVEMBER 16. ACTION REQUESTED: REQUEST GUIDANCE ON REPORT. END SUMMARY.

1. SPC AGREED THAT TERM "STABILIZING MEASURES" SHOULD BE USED IN FRAMEWORK PROPOSAL. AT FRG INSISTENCE SPC ALSO AGREED THAT REFERENCE TO STABILIZING MEASURES SHOULD
SECRET

PAGE 02 NATO 05521 152041Z

APPEAR IN FIRST MAJOR SECTION OF FRAMEWORK PROPOSAL, AS SUGGESTED IN STATE 222698. ASIDE FROM THIS POINT, SPC REPORT FULLY SUPPORTS TREATMENT OF THE ASSOCIATED MEASURES GIVEN IN U.S. FRAMEWORK PROPOSAL TRANSMITTED STATE 223835.

REFERENCES TO FLANK COUNTRY PROBLEMS SHOULD OCCASION NO
SIGNIFICANT CHANGE IN TEXT OF FRAMEWORK PROPOSAL.

2. DURING DISCUSSION, UK REP (LOGAN) WAS PARTICULARLY HELPFUL
AND ADDRESSED MOST OF HIS REMARKS TO RECENT U.S. MEMORANDUM
AND ANNEX ON STABILIZING MEASURES (SEE SEPTTEL FOR TEXT OF
HIS PRINCIPAL INTERVENTION). HOWEVER, FRG REP (RANTZAU)
URGED A GO-SLOW APPROACH TOWARDS U.S. PAPER, AND APPEARED
TOUCHY ABOUT U.S. "PRESSURING" ALLIES TOWARDS HASTY AGREEMENT.
HE DID AGREE TO A "BLURRING" OF STABILIZING MEASURES, AS LONG
AS IT DID NOT PREJUDGE FINAL DECISION ON WHETHER THESE
MEASURES WOULD PRECEDE OR ACCOMPANY REDUCTIONS AND ON THE
UNDERSTANDING THAT "STABILIZING MEASURES" WOULD APPEAR BEFORE
REDUCTIONS IN FRAMEWORK PROPOSAL.

3. BEGIN TEXT OF SPC REPORT:

IN RESPONSE TO A COUNCIL REQUEST OF 9TH NOVEMBER, 1973,
THE SENIOR POLITICAL COMMITTEE HAS CONSIDERED HOW SPECIFIC A
FRAMEWORK PROPOSAL SHOULD BE ON ASSOCIATED MEASURES, I.E.,
STABILIZING MEASURES, VERIFICATION AND NON-CIRCUMVENTION.

2. THE COMMITTEE FOUND THAT IT WAS NOT POSSIBLE FOR THE
ALLIES TO DEVELOP AND AGREE UPON DETAILED NEGOTIATING PROPOSALS,
AS CALLED FOR IN PARAGRAPHS 23, 29, 30 AND 33 OF C-M(73)83
(FINAL), IN TIME FOR THE PRESENTATION OF A FRAMEWORK PROPOSAL.
THEREFORE, THE FRAMEWORK PROPOSAL WOULD, QUITE APART FROM
TACTICAL CONSIDERATIONS, HAVE TO BE LIMITED TO RATHER GENERAL
STATEMENTS ON THESE SUBJECTS. THESE GENERAL STATEMENTS IN THE
FRAMEWORK PROPOSAL SHOULD BE SO WORDED AS NOT TO PREJUDGE EVENTUAL
ALLIED DECISIONS ON THE UNRESOLVED SUBSTANTIVE ISSUES. RESOLUTION
OF THESE ISSUES IS OF COURSE MOST URGENT, AND THE APPROPRIATE
NATO BODIES SHOULD COMPLETE THE RELEVANT WORK AT THE EARLIEST
POSSIBLE DATE.

3. AGAINST THIS BACKGROUND THE FOLLOWING RECOMMENDATIONS
IF APPROVED BY THE COUNCIL, COULD PROVIDE GUIDANCE FOR THE
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PAGE 03 NATO 05521 152041Z

AD HOC GROUP IN THEIR TASK OF DRAFTING A FRAMEWORK PROPOSAL:

(I) THE FIRST MAJOR SECTION OF THE FRAMEWORK PROPOSAL
SHOULD DEAL WITH STABILIZING MEASURES. IT SHOULD
REFER TO THE NECESSITY OF INCLUDING SUCH ASSOCIATED
MEASURES IN ANY MBFR AGREEMENT (IN ACCORDANCE WITH
THE UNDERSTANDING RECORDED IN THE COMMUNIQUE
OF JUNE 28). IT WOULD THUS REFLECT THE ALLIED
VIEW THAT STABILIZING MEASURES SHOULD BE AN
INTEGRAL PART OF THE MBFR PROCESS AND THAT THE
LEGITIMATE SECURITY INTERESTS OF THE FLANK
COUNTRIES SHOULD BE FULLY PROTECTED, IN VIEW OF
THE FACT THAT THE SECURITY OF THE ALLIANCE IS

INDIVISIBLE. IT SHOULD NOT CHARACTERIZE THE
"STABILIZING MEASURES" AS EITHER "PRE-REDUCTION"
OR "ACCOMPANYING," TAKING CARE NOT TO PREJUDGE
A FINAL POSITION OF THE ALLIES IN THIS REGARD.
THE WORDING SHOULD NOT BE SUCH AS TO EXCLUDE THE
POSSIBILITY OF APPLYING SUCH MEASURES TO FORCES
OUTSIDE THE NGA OR TO THE INCLUSION OF CERTAIN
PROVISIONS FOR THE FLANKS.

(II) ON VERIFICATION A FRAMEWORK PROPOSAL NEED CONTAIN
ONLY A BRIEF DESCRIPTION OF WHAT IS DESIRABLE FROM
THE ALLIED POINT OF VIEW, E.G. THAT ANY MBFR AGREEMENT
MUST CONTAIN APPROPRIATE VERIFICATION PROVISIONS,
THE MODALITIES AND EXTENT OF WHICH SHOULD DEPEND ON THE
CONTENT AND NATURE OF THE AGREEMENTS REACHED. IT
SHOULD NOT USE WORDING WHICH WOULD EXCLUDE SUBSEQUENT
PRESENTATION OF SPECIFIC PROPOSALS AS SET OUT IN
PARA 33(A) AND (B) OF C-M(73)83 (FINAL).

(III) ON NON-CIRCUMVENTION A FRAMEWORK PROPOSAL SHOULD
CONTAIN A GENERAL REFLECTION OF THE PHILOSOPHY SET
OUT IN PARAGRAPH 31 OF C-M(73)83 (FINAL),
PREFERABLY AVOIDING REFERENCE TO ANY SPECIFIC
TERRITORIES.

END TEXT. MCAULIFFE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 15 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: mcintyresh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO05521
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS, 12-31-81
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731165/abqcedig.tel
Line Count: 137
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: mcintyresh
Review Comment: n/a
Review Content Flags:
Review Date: 13 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Jul-2001 by boyleja>; APPROVED <23-Aug-2001 by mcintyresh>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: NOVEMBER 15 SPC DISCUSSION OF ASSOCIATED MEASURES
TAGS: PARM, NATO
To: STATE
SECDEF INFO VIENNA
USNMR SHAPE
BONN
LONDON
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

